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SUBJ: SALT: NAC CONSULTATION OF DECEMBER 15

- SUMMARY: AMBASSADOR FARLEY CONSULTED WITH NAC ON SALT TWO DECEMBER 15. COUNCIL DISCUSSION ALSO COVERED THREE PAPERS PRIMARILY DEALING WITH FBS QUESTION CONTRIBUTED BY FRG, NETHERLANDS AND UK. COUNCIL WELCOMED PROPOSED STRONG US REBUTTAL OF SOVIET FBS POSITION. CONSENSUS WAS AGAINST NEGOTIATING FBS LIMITS IN SALT. AND IN FAVOR OF NON-CIRCUMVENTION FORMULA APPROACH ON FBS. WITH STRONG DESIRE FOR CONSULTATIONS BEFORE US TABLES ANY NON-CIRCUMVENTION FORMULATION WITH SOVIETS. TO AID CONSULTATION PROCESS, SYG IS TO PREPARE SUMMARY PAPER ON FBS FOR COUNCIL DISCUSSION IN JANUARY. END SUMMARY
- 2. AMBASSADOR FARLEY CONSULTED WITH THE COUNCIL DECEMBER 15 ON SALT TWO-I TO DATE. IN ADDITION TO DELIVERING PREPARED STATEMENT (SEPTEL). HE SAID US INTENDED IN FINAL WEEK OF CURRENT SALT SESSION TO MAKE ANOTHER FORCEFUL REBUTTAL OF SOVIET POSITION ON FBS. US WILL STRESS THAT KEY AND CENTRAL OFFENSIVE WEAPONS SYSTEMS IN THE STRATEGIC NUCLEAR BALANCE ARE ICBMS. SLBMS, AND HEAVY BOMBERS. ALTHOUGH EACH SIDE POSSESSES A NUMBER OF NON-CENTRAL SYSTEMS, IT IS THESE THREE CENTRAL SYSTEMS ON WHICH NEGOTIATIONS SHOULD CENTER SINCE THEY PLAY THE

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IMMEDIATE IMPACT ON FBS, BUT THAT THE US COULD CHALLENGE THE SOVIETS ON A BUILDUP IN THEIR MR/IRBMS AND MEDIUM BOMBERS.

- 5. TO GO BEYOND A GENERALIZED NON-CIRCUMVENTION FORMULA TO A SPECIFIED FREEZE COULD BE UNDESIRABLE, SINCE THIS WOULD INVOLVE DEFINING NON-CENTRAL SYSTEMS AND COULD INVOLVE RESTRAINTS ON FORCES US PROVIDED FOR THE ALLIANCE. ALSO, SOVIETS COULD TRY TO EXTEND A FREEZE TO THE NUCLEAR FORCES OF OTHER ALLIES. THOMSON CONCLUDED THAT CONSULTATION ON FBS QUESTION WOULD BE MOST IMPORTANT, AND THERE SHOULD BE PRIOR DISCUSSION IN THE COUNCIL OF ANY FORMULATION FOR DEALING WITH FBS BEFORE SUBMITTING IT TO SOVIETS.
- 6. BOSS (FRG) SAID THE PRESENT US REPORT ON SALT SHOWED THAT ITS VIEWS COINCIDED WITH MANY OF THE VIEWS EXPRESSED BY THE COUNCIL. NETHERLANDS, UK AND FRG HAD CONTRIBUTED PAPERS WHICH COMPLEMENTED ONE ANOTHER. UK HAD LISTED DESIDERATA WHICH A SOLUTION OF THE FBS QUESTION SHOULD MEET, BUT THERE

WAS GENERAL AGREEMENT THAT NO "PACKAGES" OF CONCESSIONS SHOULD BE PUT TOGETHER NOW. THE FRG AGREED THAT FBS SHOULD BE EXCLUDED FROM SALT, AND SUPPORTED A GENERALIZED NON-CIRCUMVENTION FORMULA TO THIS END. REFERRING TO THE DUTCH PAPER CONTAINING ARGUMENTS AGAINST INCLUDING FBS IN SALT, BOSS SUGGESTED THAT GEOGRAPHICAL AND NPT ARGUMENTS MIGHT BE ADDED.
BT #5423